

Message Text

PAGE 01 STATE 116627
ORIGIN EB-07

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FM SECSTATE WASHDC
INFO AMEMBASSY MONROVIA 0000

C O N F I D E N T I A L STATE 116627

FOR NEWELL FAA

FOLLOWING TELEGRAM FROM MONTREAL DATED MAY 18, 1977 SENT
SECSTATE WASHDC INFO DAKAR IS REPEATED TO YOU: QUOTE

C O N F I D E N T I A L MONTREAL 789

E. O. 11652: GDS
TAGS: PORG, EAIR, ICAO
SUBJ: ICAO: COUNCIL CONSIDERATION CAR SAM REPORT INCLUDING
SAL/DAKAR ISSUE (CWP 6521)

REF: STATE 101321

1. SUMMARY: IN FOUR MEETINGS COUNCIL BOGGED IN PROCEDURAL/
TECHNICAL POLITICAL IMPASSE. FINALLY ADOPTED US COMPROMISE
PROPOSAL "NOT TO TAKE ACTION ON RECS 6/3 Q) & R), AND TO RESUME
DISCUSSIONS THIS ISSUE BASED ON REPORT OF PRES/COUCIL IN DUE
COURSE AFTER HE HAS USED HIS 'GOOD OFFICES' TO SEEK
FURTHER INFORMATION FROM ALL INTERESTED PARTIES." US CONGRATU-
LATED BY ALL FOR DIPLOMATIC LEADERSHIP. END SUMMARY.

2. COUNCIL MEETINGS UNDER EXTREME TENSION/PRESSURE. MANY
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COUNCIL MIGHT OVERTURN THEIR RECOMMENDATION), SECRETARIAT
(DEFENSIVE ABOUT CAR SAM AND COMMISSION RECOMMENDATIONS), MEMBERS
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FRANCE MADE EARLY GOOF. WHEN PRES/COUNCIL ASKED FOR "GENERAL
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SENEGAL MADE OPENING STATEMENT WHICH WAS TECHNICAL/DETAILED AND HARSH, FOLLOWED BY CAPE VERDE, PORTUGAL, BRAZIL WHOSE STATEMENTS WERE MORE GENERAL AND "SNIPING." MOROCCO JUMPED IN SUPPORTING SENEGAL, EMPHASIZING LEGAL ASPECTS OF ISSUE ESPECIALLY WHETHER CAR SAM HAD JURISDICTION COVERING RECS RE TWO AFI FIR'S.

LEBANON SEEMED FAVORABLE TO DAKAR BUT INDICATED NEED FOR DISCUSSIONS AMONG PARTIES. SPAIN, WHICH SENEGAL HAD EXPECTED TO BE FAVORABLE WAS SLIGHTLY ON NEGATIVE SIDE BUT INDICATED NEED FOR REGIONAL COOPERATION. LONG SERIES OF CAUTIOUS, CAREFUL, NON-COMMITTAL INTERVENTIONS CAUSED MOUNTING TENSIONS. SECRETARIAT AND PRES/ COMMISSION THOUGH PREJUDICED IN FAVOR CAR SAM SAL RECOMMENDATION AS CONFIRMED BY ANC, STAYED HONEST (WITH HELP FROM US).

4. AUSTRALIA MADE EMOTIONAL INTERVENTION REGRETTING THAT ANC HAD NOT EXPLORED ALL ALTERNATIVES AND ANALYZED TECHNICAL IMPLICATIONS THOROUGHLY AND STATED THAT HE WOULD VOTE AGAINST THE SAL FIR RECOMMENDATION IF NECESSARY TO INDUCE THE REQUIRED TECHNICAL CONSIDERATIONS. HE THEN LEFT MEETING AND WOULD NOT HAVE BEEN THERE FOR THE VOTE IF ONE HAD BEEN TAKEN (FYI: SUBSEQUENTLY US REP LEARNED FROM AUS REP THAT "TWO MEMBER STATES NOT ON COUNCIL" (CAPE VERDE AND PORTUGAL) HAD CALLED ON HIM BEFORE MEETING TO REMIND HIM THAT SEPTEMBER ASSEMBLY WILL BE ELECTING NEW COUNCIL AND AUSTRALIA HAD BETTER REMEMBER THAT WHEN TAKING A POSITION. THIS MADE AUS REP EXTREMELY ANGRY (HE REFERRED TO IT AS "BLACKMAIL"). END FYI

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5. MANY FEARFUL INTERVENTIONS REFERRED TO NEED FOR DISCUSSIONS AMONG PARTIES, MORE INFORMATION, COOPERATION BETWEEN PARTIES, ETC. ONLY SENEGAL, MOROCCO, AUS AND US SPOKE IN FAVOR STATUS QUO. HOWEVER, ONLY BRAZIL AND ONE OR TWO IMPLICATIONS FAVORED SAL. US INTERVENTION MADE FOLLOWING POINTS:
A) DID NOT QUESTION JURISDICTION CAR SAM BUT EXPRESSED CONCERN ABOUT "PRECEDENT" OF ONE REGION TAKING PRECIPITOUS ACTION RE TWO FIRS IN ANOTHER REGION;
B) RECALLED US COULDN'T PARTICIPATE FULLY AT CAR SAM BECAUSE PROPOSAL FLOATED AFTER MEETING BEGAN -- BUT VOTED FOR 6/2 A)
IN HIGHER GEN COMMITTEE;
C) COMPLIMENTED SENEGAL FOR YEARS OF SHOULDERING BURDEN PROVIDING FIR, AS A NEWLY INDEPENDENT NATION, BUT SUGGESTED CAPE VERDE AS NEWLY INDEPENDENT NATION MIGHT HAVE SIMILAR PROBLEMS IF THEY UNDERTOOK FIR;
D) EXPRESSED REGRET THAT SENEGAL PROPOSAL AT CAR SAM (WP 59) FOR FURTHER DISCUSSIONS AND INFO THROUGH ICAO WAS NOT ACTED ON;
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F) DECLARED ON BALANCE, WE SUPPORT RETAINING STATUS QUO (DAKAR OCEANIC);
G) USREP POINTED OUT THAT OUR POSITION DID NOT PRECLUDE OUR SUPPORTING DISCUSSIONS AMONG ALL CONCERNED (IN DEFERENCE TO

OBVIOUS POSITIONS OF OVERWHELMING MAJORITY).

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7. FYI: DURING COFFEE BREAK RUMORS CONTINUED CIRCULATE THAT IF ICAO "TURNED ITS BACK ON CAPE VERDE" THEY WOULD FALL INTO USSR ARMS, THAT USSR IS ALREADY BUILDING SUB-BASE THERE. USREP RESPONDED INFORMALLY THAT THOSE WERE NOT ISSUES FOR ICAO COUNCIL -- WE HAD TO BE CONCERNED WITH DECIDING SAFEST

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POSSIBLE SERVICES FOR INTERNATIONAL CIVIL AVIATION OPERATIONS.
END FYI.

8. AFTER EXHAUSTIVE NON-COMMITTAL INTERVENTIONS, MOROCCO MADE FORMAL PROPOSAL SUPPORTED BY SENEGAL THAT COUNCIL APPROVE SAL FIR REC STATING THEY HOPED COUNCIL WOULD DO SO THUS MAKING CLEAR-CUT DECISION. THEY REQUESTED STATUTORY MAJORITY. FYI. THIS WAS SENEGAL'S WAY OF FORCING VOTE AND SAL DEFEAT. APPARENTLY BRAZIL WOULD NOT PROPOSE SAL BECAUSE HE KNEW IT WOULD LOSE. APPARENTLY SENEGAL/MOROCCO TEAM COULD NOT GET ANYONE ELSE TO MAKE PROPOSAL. END FYI.

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14. CANADA TOOK FLOOR SUGGESTING WE "CLEAN UP" LANGUAGE IN US PROPOSAL ON SAL FIR "IN VIEW OF SOME INTERVENTIONS." AFTER SEVERAL MOMENTS STUNNED SILENCE, COUNCIL MEMBERS LET OUT LOUD GROANS AND WAILS. PRES BURST INTO HYSTERICAL LAUGHTER. CANADA REP LEFT MEETING EARLY AFTER PRES PASSED OVER HIS INTERVENTION. FYI. GOC POSITION WAS NEVER CLEAR. JUST BEFORE MTG REP TOLD US THAT "OTTAWA AND WASHINGTON HAD ALIGNED OUR POSITIONS" AND HE WOULD ABSTAIN WITH US (?). US REP WOULD APPRECIATE SOME COMMENT FROM DEPT FOR FUTURE REFERENCE. END FYI.

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16. IMMEDIATELY AFTER MTG AND FOR PAST FEW DAYS US RECEIVED MANY CONGRATULATIONS: "A GREAT SERVICE TO COUNCIL", "A GREAT

PERFORMANCE", "GREAT SERVICE TO INTERNATIONAL AVIATION",
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17. SENEGL AND BRAZIL WERE EXTREMELY PLEASED TO BE
EXTRICATED FROM RIDICULOUS PROPOSALS. SENEGL REP SAID HIS
FOREIGN MINISTER WAS ADVISED IMMEDIATELY OF US SUPPORT AND
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WILL GO DIRECTLY TO USG. TOP GOS INTEREST REFLECTED IN PERSONAL
LETTER FROM PRES/SENGHOR TO PRES/COUNCIL ON THIS ISSUE.
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18. FYI. DAY AFTER DECISION PRES/COUNCIL TOLD US REP THAT
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SENEGAL "HAS ALREADY MADE VERY GENEROUS OFFER TO CAPE VERDE"
(APPARENTLY ON SHARING USER CHARGERS) AND PRES WILL TRY TO FIND
BASIS FOR FINAL SOLUTION WHILE AT AFCAC AND ENROUTE. HE
HAS ALREADY LEFT MONTREAL. END FYI.

19. US TEAMWORK LED TO SUPERB OUTCOME ON THIS PHASE OF DIFFICULT
ISSUE, AND US REP WISHES EXPRESS APPRECIATION TO DEPT, FAA AND
EMBASSY/DAKAR. SEE SEPTEL FOR ON-GOING INVOLVEMENT.
HARPER
UNQUOTE CHRISTOPHER

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ORIGIN AF-02

INFO OCT-01 ISO-00 EB-02 /005 R

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APPROVED BY AF/W-RHOUDKE
EB/OA-RHO GRAVATT(INFO)
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R 240331Z MAY 77
FM SECSTATE WASHDC

TO AMEMBASSY BISSAU

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FOL RPT STATE 116627 ACTION MONROVIA DTD 20 MAY.

QUOTE

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FOR NEWELL FAA

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GROANS AND WAILS. PRES BURST INTO HYSTERICAL LAUGHTER. CANADA REP LEFT MEETING EARLY AFTER PRES PASSED OVER HIS INTERVENTION. FYI. GOC POSITION WAS NEVER CLEAR. JUST BEFORE MTG REP TOLD US THAT "OTTAWA AND WASHINGTON HAD ALIGNED OUR POSITIONS" AND HE WOULD ABSTAIN WITH US (?). US REP WOULD APPRECIATE SOME COMMENT FROM DEPT FOR FUTURE REFERENCE. END FYI.

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UNHAPPY THAT BRAZIL BACKED DOWN AND SAL RECOMMENDATION SET ASIDE IN DEFERENCE TO PRES' REPORT. THIRD-WORLD/LDC'S RELIEVED NOT TO HAVE TO TAKE SIDES BETWEEN "TWO OF THEIR OWN," WHICH THEY STATED MATTER OF FACTLY IN INTERVENTIONS. (ALSO, THEY UNDOUBTEDLY WANTED TO AVOID CROSSING POWERFUL SENEGAL COUNCIL REP).

18. FYI. DAY AFTER DECISION PRES/COUNCIL TOLD US REP THAT SENEGAL "HAS ALREADY MADE VERY GENEROUS OFFER TO CAPE VERDE" (APPARENTLY ON SHARING USER CHARGERS) AND PRES WILL TRY TO FIND BASIS FOR FINAL SOLUTION WHILE AT AFCAC AND ENROUTE. HE HAS ALREADY LEFT MONTREAL. END FYI.

19. US TEAMWORK LED TO SUPERB OUTCOME ON THIS PHASE OF DIFFICULT ISSUE, AND US REP WISHES EXPRESS APPRECIATION TO DEPT, FAA AND EMBASSY/DAKAR. SEE SEPTEL FOR ON-GOING INVOLVEMENT.

HARPER
UNQUOTE CHRISTOPHER

UNQUOTE VANCE

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptoning: X
Capture Date: 22-Sep-1999 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, INTERNATIONAL ORGANIZATIONS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 20-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE116627
Document Source: ADS
Document Unique ID: 00
Drafter:
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Expiration:
Film Number: D770182-0123
Format: TEL
From: STATE
Handling Restrictions: n/a
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Office: ORIGIN EB
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 10
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 101321
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2346267
Secure: OPEN
Status: NATIVE
Subject: ICAO: COUNCIL CONSIDERATION CAR SAM REPORT INCLUDING SAL/DAKAR ISSUE (CWP 6521)
TAGS: PORG, EAIR, OCON, XX, ICAO
To: n/a INFO MONROVIA
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/9d6ce888-c288-dd11-92da-001cc4696bcc
Review Markings:
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